

RELEASED IN FULL

UNCLASSIFIED

PTQ8211

PAGE 01 STATE 028975 032158Z
ORIGIN PRM-10

INFO	LOG-00	AF-01	AID-01	OASY-00	OIGO-01	FDRE-01	TEDE-00
	IO-14	JUSE-00	SAL-00	L-01	ADS-00	OIC-02	OIG-04
	SR-00	SS-00	FMP-00	DRL-09	G-00	/044R	

DRAFTED BY: PRM/AAA: ABNELSON /MCKELVEY

APPROVED BY: PRM: PEOAKLEY

PRM: CLSYKES

AF/C: KCAISTON

AF/RCS: TBFRIEDMAN

IO/UNP: GHSTANTON

DRL: JROSENBLATT

G: AJOYCE

AID/OFDA: RDAVIS-TOOLEY

DESIRED DISTRIBUTION:

AID/BHR/OFDA, AID/AFR/EA

-----A2E231 032203Z /38

O P 032156Z FEB 95

FM SECSTATE WASHDC

TO AMEMBASSY ADDIS ABABA IMMEDIATE

AMEMBASSY BUJUMBURA IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY KAMPALA IMMEDIATE

AMEMBASSY KIGALI IMMEDIATE

AMEMBASSY KINSHASA IMMEDIATE

INFO RWANDA COLLECTIVE PRIORITY

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 STATE 028975 032158Z
UNCLAS STATE 028975

UNCLASSIFIED

ADDIS FOR REFCOORD GENEVA FOR RMA

E.O. 12356: N/A

TAGS: PREF RW BY

SUBJECT: USG INPUT FOR REFUGEE CONFERENCE ACTION PLAN AND USG
POLICY POSITIONS ON REFUGEE-RELATED ISSUES

REF: (A) 95 ADDIS ABAB 387, (B) 95 DAR ES SAL 579

1. SUMMARY. DEPARTMENT IS PLEASED THAT DRAFTING OF THE PLANS OF ACTION AND PROGRAM OF ASSISTANCE FOR THE PLENARY SESSION OF THE UPCOMING REGIONAL RWANDA/BURUNDI CONFERENCE IS FINALLY UNDERWAY, IF NOT PROGRESSING AS QUICKLY AS ANTICIPATED AT THE ADDIS PREPARATORY MEETING. BELIEVING THAT IT IS CRITICAL FOR THE PRIMARY PARTIES INVOLVED (RWANDA, BURUNDI, TANZANIA, UGANDA, AND ZAIRE) TO TAKE "OWNERSHIP" OF THE PROCESS OF IDENTIFYING PROBLEMS AND PROPOSING SOLUTIONS TO THE REGIONAL REFUGEE ISSUES, WE DO NOT SEEK TO PRESENT A FULL-BLOWN USG VERSION OF AN ACTION PLAN. MOREOVER, WHILE THE USG AND THE OTHER "FRIENDS" OF RWANDA AND BURUNDI HOLD BASICALLY SIMILAR VIEWS ON MOST OF THE BROAD ISSUES, THERE ARE DIFFERING VIEWS ON PRECISE STEPS REQUIRED TO ACHIEVE PROGRESS. GIVEN OUR INTEREST IN SEEING CERTAIN ISSUES/PROBLEMS ADDRESSED, ADDIS IS REQUESTED TO PASS THE CHECKLIST OF TOPICS IN PARAS 6 - 9, KEYED TO THE BELGIAN-PROPOSED OUTLINE FOR ACTION PLANS, AS A NON-PAPER TO THE PREPARATORY COMMITTEE. CURRENT USG POLICY ON SOME OF THE RELATED ISSUES IS OUTLINED IN PARAS 11 - 13 FOR POSTS' USE. OTHER ADDRESSEES' INPUT IS ALSO SOLICITED.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 STATE 028975 032158Z
END SUMMARY.

2. DEPARTMENT IS PLEASED THAT DRAFTING OF THE PLANS OF ACTION AND PROGRAM OF ASSISTANCE FOR THE PLENARY SESSION OF THE UPCOMING REGIONAL RWANDA/BURUNDI CONFERENCE IS FINALLY UNDERWAY, IF NOT PROGRESSING AS QUICKLY AS ANTICIPATED AT THE ADDIS PREPARATORY MEETING. DEPARTMENT BELIEVES THAT IT IS IMPORTANT FOR THE PRIMARY PARTIES INVOLVED (RWANDA, BURUNDI, TANZANIA, UGANDA, AND ZAIRE) TO TAKE "OWNERSHIP" OF THE PROCESS OF IDENTIFYING

UNCLASSIFIED

UNCLASSIFIED

PROBLEMS AND PROPOSING SOLUTIONS TO THE REGIONAL REFUGEE ISSUES. THE OAU, UNHCR, AND INTERESTED MEMBERS OF THE INTERNATIONAL COMMUNITY SHOULD BE PREPARED TO ASSIST IN THIS ENDEAVOR, OFFERING ADVICE AS INFORMAL "THIRD PARTY MEDIATORS" AND PROVIDING MATERIAL SUPPORT FOR SPECIFIC ACTION PLAN ITEMS THAT ARE AGREED UPON. WE STRONGLY BELIEVE, HOWEVER, THAT IF THE VARIOUS PLANS ARE TO TRANSLATE INTO CONCRETE ACTIONS TO BE TAKEN BY THE REGIONAL GOVERNMENTS IN THE FUTURE, THE PRINCIPAL PARTIES MUST VEST THEMSELVES AT AN EARLY STAGE IN PROPOSING WORKABLE SOLUTIONS AND ESTABLISHING A TIMEFRAME AGAINST WHICH TO MEASURE PROGRESS.

3. THE USG AND THE OTHER "FRIENDS" OF RWANDA AND BURUNDI WHO HAVE BEEN MEETING REGULARLY HOLD BASICALLY SIMILAR VIEWS ON MOST OF THE BROAD ISSUES SUCH AS: THE NEED TO CREATE CONDITIONS INSIDE RWANDA AND IN THE CAMPS THAT WILL FACILITATE REFUGEE RETURN, THE DESIRABILITY OF ORDERLY AND RAPID REPATRIATION ON A VOLUNTARY BASIS; THE PRAGMATIC NEED TO RESPOND TO ALL PARTIES' DEMANDS (SOMETIMES CONFLICTING) FOR BOTH SECURITY AND JUSTICE;

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 028975 032158Z
AND A RECOGNITION THAT GENUINE NATIONAL RECONCILIATION IN BOTH COUNTRIES WILL BE AN ONGOING, LONG-TERM PROCESS IN NEED OF CONTINUAL NURTURING. HOWEVER, THERE ARE DIFFERING VIEWS ON PRECISE STEPS REQUIRED TO ACHIEVE PROGRESS. THE U.N. SECRETARY GENERAL'S DIFFICULTIES TO DATE IN GAINING ACCEPTANCE AND SUPPORT OF A PEACEKEEPING FORCE FOR REFUGEE CAMP SECURITY IN ZAIRE ARE INDICATIVE. IN APPROACHING THE PROCESS OF DRAFTING A PLAN OF ACTION, WE SEEK A BALANCE BETWEEN OFFERING RECIPES FOR ACTION ON CRITICAL ISSUES (REF B SUGGESTION) AND THE RISK OF STIFLING DEBATE AND ACCEPTANCE OF RESPONSIBILITY BY THE PRINCIPAL PARTIES.

4. THE BELGIAN OUTLINE OF A PLAN (PER REF A), ALTHOUGH SOMEWHAT CONFUSING (PERHAPS OWING TO TRANSLATION PROBLEMS) IS NOT A BAD FRAMEWORK WITH WHICH TO BEGIN. FOCUSING ON 1) IMPROVING THE SITUATION IN THE REFUGEE-HOSTING COUNTRIES, 2) BUILDING CONFIDENCE IN THE COUNTRIES OF ORIGIN, AND 3) DEVELOPING A REPATRIATION

UNCLASSIFIED

UNCLASSIFIED

STRATEGY WHICH FLOWS FROM TOPICS ONE AND TWO IS AN ACCEPTABLE, REASONABLE APPROACH. A GOOD FORMAT FOR THE PLANS OF ACTION MIGHT BE TO HAVE A CONCISE PROBLEM IDENTIFICATION SECTION (WITH A MINIMUM OF DESCRIPTIVE/EXPLANATORY MATERIAL) UNDER EACH HEADING/ISSUE WITH A SECTION ON SUGGESTED SOLUTION/CONCRETE STEPS TO BE TAKEN IMMEDIATELY FOLLOWING. FROM THE SOLUTION SECTION COULD FLOW A SECTION IDENTIFYING HOW EACH OF THE PLAYERS IN THE INTERNATIONAL COMMUNITY MIGHT PROVIDE ASSISTANCE. AS NOTED ABOVE, DEPARTMENT ALSO BELIEVES THAT ATTACHING A TIMELINE TO EACH PROPOSED COURSE OF ACTION IS CRITICAL TO

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 STATE 028975 032158Z
MAKING THE ACTION PLANS LIVING DOCUMENTS AND TO ENSURING THE RESOLVE OF THE PARTIES TO IMPLEMENT AGREED UPON PLANS.

5. WHILE, AS NOTED ABOVE, THE DEPARTMENT STRONGLY BELIEVES THAT THE ACTUAL DRAFTING OF THE TEXT OF THE ACTION PLANS SHOULD BE LEFT TO THE PRIMARY PARTIES INVOLVED, WE DO HAVE AN INTEREST IN SEEING CERTAIN ISSUES/PROBLEMS ADDRESSED. REFCOORD BAJEK SHOULD PROVIDE THE FOLLOWING CHECKLIST OF TOPICS AS A NON-PAPER TO THE PREPARATORY COMMITTEE IN ADDIS.

6. BEGIN NON-PAPER. RWANDA AND BURUNDI REGIONAL REFUGEE CONFERENCE: PLANS OF ACTION. THE FOLLOWING SPECIFIC ISSUES ARE AMONG THOSE THAT SHOULD BE ADDRESSED UNDER THE THREE GENERAL HEADINGS PROPOSED TO THE PREPARATORY COMMITTEE BY THE GOVERNMENT OF BELGIUM.

7. (1) IMPROVING THE SITUATION IN THE REFUGEE-HOSTING COUNTRIES

(A) RWANDAN REFUGEE CAMP SECURITY (FOR REFUGEES AND RELIEF WORKERS)

-- IN ZAIRE: FLESHING OUT (PRESUMABLY BY UNHCR) OF THE UNHCR CONCEPT OF 1,500 ZAIRIAN TROOPS/POLICE UNDER THE OVERSIGHT OF 50-60 INTERNATIONAL SECONDED UNHCR STAFF. DEFINITION OF ROLE OF THE UNHCR FORCE -- WHAT IT WILL/WILL NOT BE RESPONSIBLE FOR, LINES OF COMMAND AND

UNCLASSIFIED

UNCLASSIFIED

LIAISON, DURATION OF THE SPECIAL FORCE.

-- IN TANZANIA: INFORMATION ON THE GOT PLANS FOR A
JOINT POLICE/MILITARY FORCE AND UNHCR SUPPORT FOR THESE
UNCLASSIFIED

UNCLASSIFIED

PAGE 06 STATE 028975 032158Z
EFFORTS.

-- IN BURUNDI: IMPROVEMENTS IN PROTECTING REFUGEES
FROM BOTH ATTACKS BY DISAFFECTED BURUNDI NATIONALS AND
FROM ACROSS THE RWANDA BORDER

(B) CIVILIAN CHARACTER OF REFUGEE CAMPS (FOR BOTH
RWANDAN AND BURUNDI REFUGEE CAMPS IN ALL COUNTRIES OF THE
REGION): HOW DO REFUGEE RECEIVING COUNTRIES PLAN TO MEET
THEIR OAU AND GENEVA CONVENTION OBLIGATIONS ON PREVENTING
ACTS AGAINST THE REFUGEES' HOME COUNTRIES AND ADDRESS THE
SECURITY CONCERNS OF THOSE HOME COUNTRIES? (INCLUDING
ARREST OF TROUBLEMAKERS, ENFORCING A BAN ON MILITARY
TRAINING, ENFORCING A NO RECRUITMENT POLICY IN THE
REFUGEE CAMPS, DETENTION OF RWANDAN GENOCIDE SUSPECTS,
APPROPRIATE LOCATION OF CAMPS).

(C) INTEGRITY OF THE MATERIAL RELIEF EFFORTS (ALL CAMPS
IN ALL COUNTRIES; THIS WOULD ALSO APPLY TO RELIEF FOR THE
INTERNALLY DISPLACED IN BOTH RWANDA AND BURUNDI):
MEASURES IN PROGRAM DESIGN, DISTRIBUTION, AND END-USE
MONITORING OF ASSISTANCE EFFORTS TO ASSURE THAT AID
REACHES ALL OF THOSE, AND ONLY THOSE, FOR WHOM IT IS
NEEDED AND INTENDED.

8. (2) BUILDING CONFIDENCE IN THE COUNTRIES OF ORIGIN

(A) SECURITY: WHAT FURTHER STEPS WILL THE GOR AND THE
GRB TAKE TO ENSURE THAT SECURITY CONDITIONS IN THEIR
RESPECTIVE COUNTRIES WILL ENCOURAGE VOLUNTARY REPEAT
VOLUNTARY REPATRIATION AND RETURN HOME OF BOTH REFUGEES
AND THE INTERNALLY DISPLACED? (RE-ESTABLISHMENT OF A
UNCLASSIFIED

UNCLASSIFIED

UNCLASSIFIED

UNCLASSIFIED

PAGE 07 STATE 028975 032158Z
JUSTICE SYSTEM IN RWANDA, PROPER FUNCTIONING OF THE
JUSTICE SYSTEM IN BURUNDI, HUMAN RIGHTS TRAINING OF
MILITARY FORCES IN BOTH COUNTRIES, CESSATION OF FORCEFUL
CLOSURE OF IDP CAMPS IN RWANDA, INCREASE IN THE NUMBERS
OF HUMAN RIGHTS MONITORS AND ACCESS THROUGHOUT BOTH
COUNTRIES, INTEGRATION OF DIFFERENT ETHNIC GROUPS WITHIN
BOTH MILITARIES, ANY LESSONS LEARNED FROM THE "OPEN
RELIEF CENTER" CONCEPT IN RWANDA)

(B) PROPERTY RIGHTS: WHAT STEPS ARE BEING TAKEN TO
ADDRESS THE ISSUE OF PROPERTY RIGHTS FOR DISPLACED
PERSONS AND REFUGEES IN RWANDA AND BURUNDI? LAND TENURE
COMMISSION, SOME ENTITY TO ARBITRATE DISPUTES, CLEAR
ANNOUNCEMENT OF AND ENFORCEMENT OF GOVERNMENT POLICIES
REGARDING LAND ACCESS AND RETURNEES (E.G., THE 10-YEAR
RULE IN RWANDA), CONSIDERATION OF SETTLEMENT IN NEW,
PREVIOUSLY UNDER-SETTLED AREAS?

(C) RECONCILIATION: WHAT STEPS CAN BE TAKEN IN BURUNDI
AND RWANDA TO ENCOURAGE RECONCILIATION BETWEEN PEOPLES
AND PARTIES? WHAT STEPS ARE PLANNED/NECESSARY TO CURTAIL
HATE RADIO BROADCASTS? IDENTIFICATION OF VALID
INTERLOCUTORS, GRASS ROOTS LEVEL EFFORTS INVOLVING
SCHOOLS/CHURCHES/COMMUNITY GROUPS), POSITIVE PUBLIC
INFORMATION CAMPAIGNS, RADIO MESSAGES?

(D) ACCOUNTABILITY AND INDEMNIFICATION: A CLEAR GOR
STATEMENT ON WHO WILL BE HELD ACCOUNTABLE WILL NEED TO BE
DEVELOPED AND DISSEMINATED SO REFUGEES AND IDPS CAN MAKE
AN INFORMED DECISION ON WHETHER AND WHEN THEY WISH TO
RETURN. WILL PAST GOVERNMENT OF BURUNDI STATEMENTS ON
UNCLASSIFIED

UNCLASSIFIED

PAGE 08 STATE 028975 032158Z
"AMNESTY" CONTINUE TO BE VALID? BE REITERATED?

9. (3) DEVELOPING A REPATRIATION STRATEGY

(A) LOGISTICS: THE MECHANICS OF VOLUNTARY REPATRIATION,

UNCLASSIFIED

UNCLASSIFIED

INCLUDING SUCH THINGS AS PROVISION OF TRANSPORT, EPIDEMIOLOGICAL SCREENING, DISTRIBUTION OF HOUSEHOLD AID KITS, AND REHABILITATION OF HOUSING AND COMMUNITY INFRASTRUCTURE ARE FAIRLY STRAIGHTFORWARD LOGISTICAL ISSUES ONCE A PROPER CONTEXT FOR RETURN HAS BEEN CREATED (THE KNOTTIER ISSUES IN SECTIONS ONE AND TWO ABOVE) AND THE REFUGEES AND IDPS HAVE MADE A VOLUNTARY DECISION TO GO HOME. THE PLANS OF ACTION SHOULD INCLUDE BENCHMARKS ON CREATING THE PROPER CONTEXT, TIMETABLES FOR REPATRIATION CHOICES, AND PLANNING FOR DISSEMINATION OF INFORMATION ON THE RETURN FRAMEWORK SO THAT REFUGEES/IDPS CAN MAKE INFORMED DECISIONS.

(B) SAFE CORRIDOR CONCEPT (ADOPTED BY NAIROBI SUMMIT):
WHAT DOES THIS MEAN? HOW CAN IT BE OPERATIONALIZED?
END NON-PAPER.

10. FOR KIGALI, BUJUMBURA, DAR, KINSHASA, AND KAMPALA: EMBASSIES THOUGHTS ON OTHER IMPORTANT TOPICS WHICH SHOULD BE ADDRESSED IN THE ACTION PLAN SHOULD BE PROVIDED SOONEST SO THAT THEY MAY BE INCORPORATED INTO USDEL'S WORK AT THE REGIONAL CONFERENCE. PLEASE INCLUDE EMBASSY ADDIS AS AN ADDRESSEE.

11. USG POLICY: WHILE THE NON-PAPER ABOVE ADDRESSES THE SPECIFIC CONCERNS THE USG WOULD LIKE TO SEE INCORPORATED
UNCLASSIFIED

UNCLASSIFIED

PAGE 09 STATE 028975 032158Z
INTO THE DRAFT PLAN OF ACTION, THE US DELEGATION WILL OBVIOUSLY BE ENUNCIATING VARIOUS ASPECTS OF USG POLICY AT THE CONFERENCE IN BUJUMBURA AND IN SIDE MEETINGS. WHILE SOME POLICY ISSUES ARE STILL UNDER DISCUSSION, POSTS MAY FIND OUTLINE OF CURRENT POSITIONS BELOW HELPFUL IN DISCUSSIONS LEADING UP TO THE CONFERENCE (HOWEVER, FOLLOWING IS FOR YOUR INFORMATION, NOT FOR ACTUAL DISTRIBUTION IN WRITTEN FORM.)

--CAMP SECURITY: WE FULLY SUPPORT THE REVISED UNHCR PROPOSAL WHICH INCLUDES 1,500 ZAIRIAN POLICE/TROOPS AND 50-60 TECHNICAL EXPERTS SECUNDED TO UNHCR FOR OVERSIGHT/TRAINING PURPOSES. WE EXPECT TO SUPPORT THESE EFFORTS, AS WELL AS UNHCR'S ASSISTANCE TO THE TANZANIAN

UNCLASSIFIED

UNCLASSIFIED

POLICE, THROUGH VOLUNTARY CONTRIBUTIONS TO UNHCR (NOT BILATERAL ASSISTANCE).

--RESPONSIBILITIES OF HOST COUNTRIES: PER PARA 7B ABOVE, WE EXPECT THE GOT AND GOZ TO ARREST TROUBLEMAKERS, ENFORCE A BAN ON MILITARY TRAINING, ENFORCE A NO RECRUITMENT POLICY IN THE REFUGEE CAMPS, AND DETAIN RWANDAN GENOCIDE SUSPECTS. HOWEVER, WE EXPECT THE GOVERNMENTS TO COORDINATE THEIR EFFORTS WITH UNHCR AND NOT TO TAKE MEASURES WHICH COULD WORSEN THE SECURITY SITUATION.

--CAMP RELOCATIONS: WE ARE CURRENTLY CONSIDERING POLICY OPTIONS ON RELOCATION OF CAMPS IN ZAIRE AND TANZANIA.

--JUDICIARY IN RWANDA: WE ARE ASSISTING THE GOR IN REBUILDING THE JUDICIARY, INCLUDING INVESTIGATING
UNCLASSIFIED

UNCLASSIFIED

PAGE 10 STATE 028975 032158Z
ALTERNATIVE CONFLICT RESOLUTION METHODS FOR PROPERTY DISPUTES.

--INTERNATIONAL TRIBUNAL: WE CONSIDER THE SUCCESS OF THIS INITIATIVE TO BE CRITICAL TO AN OVERALL RESOLUTION OF THE CRISIS. RWANDA CANNOT HAVE REAL RECONCILIATION WITHOUT FIRST SEEKING TO END COLLECTIVE GUILT THROUGH SOME MECHANISM OF ACCOUNTABILITY. HOWEVER, IT SHOULD BE NOTED THAT THE TRIBUNAL WILL ONLY BE ABLE TO TRY A SMALL NUMBER OF CASES PER YEAR OF THE OPERATION AND WILL NECESSARILY FOCUS ON THE TOP-ECHELON LEADERS OF THE GENOCIDE. OTHER CASES WILL HAVE TO BE HANDLED THROUGH RWANDAN COURTS OR THROUGH SOME OTHER MEANS (CONTINUED EXILE, PARDON, AMNESTY) TO BE DETERMINED AT SOME FUTURE POINT.

--AMNESTY IN RWANDA: WE DO NOT BELIEVE WE SHOULD PRESS THE GOR ON AMNESTY AT THIS POINT, SINCE ACCOUNTABILITY FOR THE GENOCIDE HAS NOT YET BEEN ADEQUATELY ADDRESSED. HOWEVER, WE WELCOME UNILATERAL GESTURES BY THE GOR, SUCH AS PM TWAGIRAMUNGU'S RECENT STATEMENT THAT THE GOR PLANS TO RELEASE THE NAMES OF THE ROUGHLY 200 WAR CRIMES LEADERS AND THAT OTHERS COULD EXPECT AMNESTY OF SOME KIND

UNCLASSIFIED

UNCLASSIFIED

(AMNESTY, HOWEVER HAS MANY MEANINGS IN THE RWANDAN CONTEXT). THE GOR SHOULD MAKE CLEAR ITS POLICY ON WHO WILL BE HELD ACCOUNTABLE SO THAT REFUGEES AND IDPS CAN MAKE INFORMED DECISIONS.

--NAIROBI SUMMIT: WE SUPPORT THE GOALS OF THE NAIROBI SUMMIT, INCLUDING THE PLAN TO ESTABLISH SAFE CORRIDORS. WE OPPOSE SAFE ZONES BECAUSE SUCH ZONES WOULD PRESENT

UNCLASSIFIED

UNCLASSIFIED

PAGE 11 STATE 028975 032158Z
MANY OF THE SAME PROBLEMS POSED BY THE IDP CAMPS IN SOUTHWEST RWANDA (WHICH THE GOR AND UN ARE IN THE PROCESS OF PHASING OUT); THE ZONES COULD HAVE A DESTABILIZING EFFECT WITHIN RWANDA; FORCED PROXIMITY OF HUTUS AND TUTSIS WOULD DO NOTHING TO ADVANCE RECONCILIATION AND COULD SPARK RENEWED FIGHTING INSIDE RWANDA; THE PROPOSAL WOULD PROBABLY NOT HAVE THE NECESSARY POLITICAL SUPPORT (I.E., THE GOR WILL ALMOST CERTAINLY OPPOSE IT); AND IT WOULD NOT REALLY ADVANCE THE OVERALL GOAL OF HAVING REFUGEES RETURN TO HOME AREAS (WHERE POSSIBLE) TO RESUME THEIR NORMAL LIVES IN PEACE.

12. CONFIDENCE BUILDING MEASURES IN BURUNDI:

-HELP BURUNDI AVOID RENEWED VIOLENCE: THE UNITED STATES HAS PURSUED A POLICY OF REGULAR HIGH-LEVEL VISITS TO BURUNDI TO SHOW SUPPORT FOR THE COUNTRY'S FRAGILE DEMOCRACY AND REASSURE MODERATE ELEMENTS THAT THE WORLD IS WATCHING. AS A CONFIDENCE-BUILDING MEASURE, WE PROVIDED 250,000 FOR THE 47-MEMBER OAU MONITORING FORCE.

-SUPPORT EFFORTS TO PROMOTE DEMOCRACY: U.S. ELECTORAL ASSISTANCE HELPED ENSURE THAT BURUNDI'S 1993 MULTIPARTY ELECTIONS WERE FREE AND FAIR. U.S. CONDEMNATION OF THE OCTOBER 1993 COUP ATTEMPT AND SUSPENSION OF U.S. AID HELPED ENSURE THE FAILURE OF THE COUP. A SUBSTANTIAL PORTION OF OUR 5 MILLION FY-95 AID BUDGET IS DEVOTED TO SUPPORTING DEMOCRACY, INCLUDING GRANTS TO PROMOTE DIALOGUE, RECONCILIATION, AND HUMAN RIGHTS.

UNCLASSIFIED

UNCLASSIFIED

UNCLASSIFIED

UNCLASSIFIED

PAGE 12 STATE 028975 032158Z

-SUPPORT DIALOGUE: IN RESPONSE TO THE RECENT POLITICAL IMPASSES, THE UNITED STATES HAS URGED ALL SIDES TO RESOLVE THEIR DIFFERENCES THROUGH PEACEFUL DIALOGUE. OUR EMBASSY IS ACTIVELY SUPPORTING THE EFFORTS OF UN SPECIAL REPRESENTATIVE AHMEDOU ABDALLAH, WHO HAS BEEN INSTRUMENTAL IN HELPING BURUNDI WORK THROUGH ITS POLITICAL CRISIS.

-PROMOTE RESPECT FOR HUMAN RIGHTS: THE UNITED STATES PROVIDED 300,000 IN FY94 TO SUPPORT THE UN HUMAN RIGHTS CENTER'S PROGRAM OF ADVISORY SERVICES. WE PLAN TO PROVIDE SUBSTANTIAL FUNDING IN FY95 TO HELP BURUNDI STRENGTHEN ITS JUDICIAL SYSTEM AND HELP END THE PROBLEM OF IMPUNITY FOR PAST HUMAN RIGHTS ABUSES.

-COORDINATE AND MOBILIZE INTERNATIONAL SUPPORT: THE UNITED STATES HAS BEEN A STRONG SUPPORTER OF THE BURUNDI GOVERNMENT'S PLAN TO HOST A REGIONAL REFUGEE CONFERENCE IN BUJUMBURA IN EARLY 1995. WE ENSURED THAT SUPPORT TO BURUNDI IS A KEY OBJECTIVE OF THE 11-COUNTRY "RWANDA OPERATIONAL SUPPORT GROUP" ESTABLISHED BY THE UNITED STATES IN LATE 1994.

13. CONFIDENCE BUILDING MEASURES IN RWANDA:

-FACILITATE REFUGEE REPATRIATION AND RECONCILIATION: OUR RELATIONS AND ASSISTANCE TO RWANDA DEPEND ON SERIOUS EFFORTS BY THE NEW RWANDAN GOVERNMENT TO CREATE CONDITIONS THAT WILL PROMOTE REFUGEE RETURN, INTERNAL RECOVERY, AND NATIONAL RECONCILIATION. TO ASSIST THOSE EFFORTS, WE ARE PROVIDING 9 MILLION TO HELP RESTORE

UNCLASSIFIED

UNCLASSIFIED

PAGE 13 STATE 028975 032158Z

UNCLASSIFIED